

FINAL ADMINISTRATIVE DECISION ILLINOIS PROPERTY TAX APPEAL BOARD

APPELLANT:	Alexander S. K. Tsang
DOCKET NO.:	18-42991.001-R-1
PARCEL NO .:	17-28-426-005-0000

The parties of record before the Property Tax Appeal Board are Alexander S. K. Tsang, the appellant, by attorney Noah J. Schmidt, of Schmidt Salzman & Moran, Ltd. in Chicago; and the Cook County Board of Review.

Based on the facts and exhibits presented in this matter, the Property Tax Appeal Board hereby finds <u>No Change</u> in the assessment of the property as established by the **Cook** County Board of Review is warranted. The correct assessed valuation of the property is:

LAND:	\$13,750
IMPR.:	\$18,700
TOTAL:	\$32,450

Subject only to the State multiplier as applicable.

Statement of Jurisdiction

The appellant timely filed the appeal from a decision of the Cook County Board of Review pursuant to section 16-160 of the Property Tax Code (35 ILCS 200/16-160) challenging the assessment for the 2018 tax year. The Property Tax Appeal Board finds that it has jurisdiction over the parties and the subject matter of the appeal.

Findings of Fact

The subject property consists of a two-story, multi-family dwelling of masonry construction with 2,112 square feet of living area. The building is 130 years old. Features of the home include a slab foundation and a two-car garage. The property has a 3,125 square foot site and is located in Chicago, South Chicago Township, Cook County. The subject is classified as a class 2-11 property under the Cook County Real Property Assessment Classification Ordinance.

The appellant contends overvaluation and assessment inequity as the basis of the appeal. In support of this argument the appellant submitted evidence disclosing the subject property was purchased in 2017 for a price of \$280,000. The appellant also attached a copy of the Settlement Statement in support.

Additionally, the appellant provided information on five equity comparables. All were improved with a two-story, multi-family dwelling; four with masonry construction; one with frame construction. The improvements ranged in age from 110 to 140 years; in size between 1,960 and 2,268 square feet of living area; and in improvement assessment from \$6.52 to \$7.51 per square foot of living area. Based on this evidence the appellant is requesting an assessment for the subject of \$28,000.

The board of review submitted its "Board of Review Notes on Appeal" disclosing the total assessment for the subject of \$32,450. The subject's assessment reflects a market value of \$324,500 or \$153.65 in market value per square foot of living area when applying the level of assessment for class 2 property of 10% under the Cook County Real Property Assessment Classification Ordinance.

In support of its contention of the correct assessment the board of review submitted information on four equity comparables. All were improved with a two-story, multi-family dwelling of masonry construction. The improvements ranged in age from 130 to 140 years; in size between 1,932 and 2,200 square feet of living area; and in improvement assessment from \$7.99 to \$10.73 per square foot of living area. The sale of the subject in December 2017 for \$280,000 was also reflected on the grid sheet. Based on this evidence, the board of review requested confirmation of the subject's assessment.

Conclusion of Law

When market value is the basis of the appeal, the taxpayer must prove the value of the property by a preponderance of the evidence. 86 Ill. Admin. Code §1910.63(e); <u>Winnebago County Bd.</u> of Review v. Property Tax Appeal Bd., 313 Ill. App. 3d 1038, 1043 (2d Dist. 2000). Proof of market value may consist of an appraisal of the subject property, a recent sale, comparable sales or construction costs. 86 Ill. Admin. Code §1910.65(c). The Board finds the appellant did not meet this burden of proof and a reduction in the subject's assessment on this basis is warranted

The appellant presented evidence that the subject property was sold in 2017, for a price of \$280,000. The appellant filled out Section IV - Recent Sale Data of the PTAB residential appeal form and disclosed that the parties to the transaction were related, the property was sold by a realtor, and the property had been advertised for sale, but did not disclose the method. This is contradictory to the information in the brief which disclosed the sale was not between related parties.

The appellant did not disclose whether the sale was a foreclosure sale, the manner in which it was advertised for sale, or how long the property had been on the market before it was sold, although the appeal form requested that he do so. The appellant also submitted a copy of the settlement statement from the transaction.

The Board's task in this case is to determine the correct assessment of the subject property. <u>See</u> 35 ILCS 200/16-180. Under Illinois law, real property must be valued at its fair cash value, meaning the price that would be paid for it at a fair, voluntary sale where the buyer and seller are both ready, willing, and able to buy and sell, but neither is compelled to do so. <u>Bd of Educ of</u>

Meridian Community School Dist. No. 223 v. Ill. Property Tax Appeal Bd., 2011 IL App (2d) 100068, ¶ 36.

A contemporaneous sale of the subject property between parties dealing at arms-length is practically conclusive on the issue of whether an assessment reflected the fair cash market value of the property. <u>Gateway-Walden LLC v. Pappas</u>, 2018 IL App (1^{st}) 162714, ¶ 33.

Although the board of review's evidence does not shed light on whether the December 2017 sale was an arm's-length transaction, appellant's own residential appeal petition and evidence casts doubt on whether it was.

As stated above, when market value is at issue, it is the appellant's burden to prove the value of the property by a preponderance of the evidence. Appellant's only evidence of the value of the property was the December 2017 sale, but appellant's petition and evidence create doubt about whether that sale was an arms-length transaction: a main tenant of fair cash value. Under these circumstances, the Board concludes that the appellant has failed to show by a preponderance of the evidence that the challenged assessment is wrong. Accordingly, a reduction is not warranted.

The taxpayer also asserts assessment inequity as the basis of the appeal. The Illinois Constitution requires that real estate taxes, "be levied uniformly by valuation ascertained as the General Assembly shall provide by law." Ill. Const. art. IX, §4 (1970); <u>Walsh v. Property Tax</u> <u>Appeal Board</u>, 181 Ill. 2d 228, 234 (1998). This uniformity provision of the Illinois Constitution does not require absolute equality in taxation, however, and it is sufficient if the taxing authority achieves a reasonable degree of uniformity. <u>Peacock v. Property Tax Appeal Board</u>, 339 Ill. App. 3d 1060, 1070 (4th Dist. 2003).

When unequal treatment in the assessment process is the basis of the appeal, the inequity of the assessments must be proved by clear and convincing evidence. 86 Ill.Admin.Code §1910.63(e); <u>Walsh</u>, 181 Ill. 2d at 234 (1998). Clear and convincing evidence means more than a preponderance of the evidence, but it does not need to approach the degree of proof needed for a conviction of a crime. <u>Bazyldo v. Volant</u>, 164 Ill. 2d 207, 213 (1995). Proof of unequal treatment in the assessment process should consist of documentation of the assessments for the assessment year in question of not less than three comparable properties showing the similarity, proximity and lack of distinguishing characteristics of the assessment comparables to the subject property. 86 Ill.Admin.Code §1910.65(b). The Board finds the appellant did not meet this burden of proof and a reduction in the subject's assessment is not warranted.

The Board finds the best evidence of assessment equity to be the appellant's comparable #2 and the board of review's comparables #1, #2 and #3. These comparables had improvement assessments that ranged from \$7.05 to \$10.08 per square foot of living area. The remaining comparables were given less weight due to differences in age, construction and location. The subject's improvement assessment of \$8.85 per square foot of living area falls within the range established by the best comparables in this record. Based on this record the Board finds the appellant did not demonstrate with clear and convincing evidence that the subject's improvement was inequitably assessed and a reduction in the subject's assessment is not justified.

This is a final administrative decision of the Property Tax Appeal Board which is subject to review in the Circuit Court or Appellate Court under the provisions of the Administrative Review Law (735 ILCS 5/3-101 et seq.) and section 16-195 of the Property Tax Code. Pursuant to Section 1910.50(d) of the rules of the Property Tax Appeal Board (86 Ill.Admin.Code §1910.50(d)) the proceeding before the Property Tax Appeal Board is terminated when the decision is rendered. The Property Tax Appeal Board does not require any motion or request for reconsideration.

Chairman Member Member Member Member **DISSENTING:**

<u>CERTIFICATION</u>

As Clerk of the Illinois Property Tax Appeal Board and the keeper of the Records thereof, I do hereby certify that the foregoing is a true, full and complete Final Administrative Decision of the Illinois Property Tax Appeal Board issued this date in the above entitled appeal, now of record in this said office.

Date:

February 21, 2023

Clerk of the Property Tax Appeal Board

IMPORTANT NOTICE

Section 16-185 of the Property Tax Code provides in part:

"If the Property Tax Appeal Board renders a decision lowering the assessment of a particular parcel after the deadline for filing complaints with the Board of Review or after adjournment of the session of the Board of Review at which assessments for the subsequent year or years of the same general assessment period, as provided in Sections 9-125 through 9-225, are being considered, the taxpayer may, within 30 days after the date of written notice of the Property Tax Appeal Board's decision, appeal the assessment for such subsequent year or years directly to the Property Tax Appeal Board."

In order to comply with the above provision, YOU MUST FILE A <u>PETITION AND</u> <u>EVIDENCE</u> WITH THE PROPERTY TAX APPEAL BOARD WITHIN 30 DAYS OF THE DATE OF THE ENCLOSED DECISION IN ORDER TO APPEAL THE ASSESSMENT OF THE PROPERTY FOR THE SUBSEQUENT YEAR OR YEARS. A separate petition and evidence must be filed for each of the remaining years of the general assessment period.

Based upon the issuance of a lowered assessment by the Property Tax Appeal Board, the refund of paid property taxes is the responsibility of your County Treasurer. Please contact that office with any questions you may have regarding the refund of paid property taxes.

PARTIES OF RECORD

AGENCY

State of Illinois Property Tax Appeal Board William G. Stratton Building, Room 402 401 South Spring Street Springfield, IL 62706-4001

APPELLANT

Alexander S. K. Tsang, by attorney: Noah J. Schmidt Schmidt Salzman & Moran, Ltd. 111 West Washington Street Suite 1300 Chicago, IL 60602

COUNTY

Cook County Board of Review County Building, Room 601 118 North Clark Street Chicago, IL 60602